# EL DORADO COUNTY FIRE PROTECTION DISTRICT

# FINANCIAL STATEMENTS With Independent Auditor's Report Thereon

**JUNE 30, 2016** 

# EL DORADO COUNTY FIRE PROTECTION DISTRICT

# Financial Statements June 30, 2016

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#### **INDEPENDENT AUDITOR'S REPORT**

Board of Directors El Dorado County Fire Protection District Camino, California

We have audited the accompanying financial statements of the governmental activities of each major fund of the El Dorado County Fire Protection District as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the El Dorado County Fire Protection District as of June 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Board of Directors El Dorado County Fire Protection District Camino, California

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, post-employment benefits, budgetary comparison, and pension information on pages 3-7 and 32-34 respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Fechter & Company

Certified Public Accountants

alot Company, CRAS

Sacramento, California February 23, 2018

Members of the Board of Directors and Citizens of the El Dorado County Fire Protection District

As management of the El Dorado County Fire Protection District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2016. Please read it in conjunction with the District's financial statements following this section.

#### **Financial Highlights**

- At the end of fiscal year 2016, the District's deficit net position totaled \$ (15,732,932) million. This is a large decrease from the prior year. The main reason for this decrease is the fact that the District was required to implement GASB 68 which is explained in the footnotes.
- At June 30, 2016, total fund balance in the General Fund was \$3,930,313 million. This is a
  decrease of \$742,012 from the prior year. The primary reason for the decrease is there was
  over 2.6 million dollars of fixed/capital assets that were purchased during the fiscal year.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise of three components:

- 1) Government-Wide Financial Statements,
- 2) Fund Financial Statements which are combined as a single presentation and
- 3) Notes to the Financial Statements.

#### **Government-Wide Financial Statements**

The Government-Wide Financial Statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the Fire District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Fire District is improving or deteriorating.

The Statement of Activities present information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The Government-Wide Financial Statements present activities of the Fire District that are principally supported by taxes and charges for services. The District provides services for fire protection, emergency medical, fire prevention, safety, rescue, and hazardous materials response services.

#### Fund Financial Statements

The District, like other state and local government, uses fund accounting for recording its financial activities. In general, fund accounting provides a mechanism to separately account for a variety of different funding sources and enables the District to demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the Government-Wide Financial Statements. However, unlike the Government-Wide Financial Statements, Governmental Fund Financial Statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of government funds is narrower than that of the Government-Wide Financial Statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the Government-Wide Financial Statements. By doing so, readers may better understand the long-term impact of the District's near-term financial decisions. Both the government fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains the individual governmental funds. Information is combined in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Development Fee, Medical Benefit Trust Fund, and JPA Retiree Health Insurance Benefits.

The District adopts an annual appropriate budget for its governmental funds. Budgetary comparison statements have been provided for the governmental funds to demonstrate compliance with this budget.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide Fund Financial Statements.

#### **Government-Wide Financial Statements**

The District has presented its financial statements under the reporting model required by Governmental Accounting Standards Board Statement No. 34 (GASB 34). The following Government-Wide statements include a comparison between current and prior year results by operations and year-end balances.

# STATEMENT OF NET POSITION Governmental Activities As of June 30, 2016 and 2015

	2016	2015
Assets:		At the total water of Arrest of Arrest of the State of Control of the State of Control o
Current and other assets	\$ 5,163,161	\$ 5,571,508
Capital assets (net of depreciation)	6,628,983	4,530,495
Total Assets	11,792,144	10,102,003
Liabilities:		
Current and other liabilities	1,299,271	1,362,765
Long-term liabilities	26,225,805	28,494,337
Total Liabilities	27,525,076	29,857,102
Net Position:		
Invested in capital assets, net of debt	4,375,970	2,219,295
Restricted	513,880	384,916
Unrestricted	(20,622,782)	(22,359,310)
Total Net Position	\$(15,732,932)	\$(19,755,099)

# Government-Wide Financial Statements, continued

The Statement of Activities provides details of how net position changed from the beginning of the year to the end of the year.

# STATEMENT OF ACTIVITIES Governmental Activities Fiscal Years Ended June 30, 2016 and 2015

	2016	2015
Revenues:		
Program Revenues:		
Service charges	\$ 576,578	\$ 585,814
Other Government	211,046	66,404
General Revenues:		
Property taxes	8,113,393	7,821,786
Direct benefit assessments	778,218	656,844
Use of money and property	128,045	6,089
Development fces	127,143	99,290
Other	918,337	926,378
Total Revenues	10,852,860	10,162,605
Expenses		
Public protection	6,305,634	8,883,844
Depreciation	525,059	426,523
Total Expenses	6,830,693	9,310,367
Increase in net position:	4,022,167	852,238
Net position – beginning	(19,755,099)	(1,494,755)
Prior period adjustment		(19,112,582)
Net position - ending	\$(15,732,932)	\$(19,755,099)

#### **Requests for Information**

This financial report is designed to provide a general overview of El Dorado County Fire Protection District's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to El Dorado County Fire Protection District, P. O. Box 807, Camino, CA 95709.



# EL DORADO COUNTY FIRE PROTECTION DISTRICT STATEMENT OF NET POSITION JUNE 30, 2016

#### ASSETS

Cash and investments	\$ 3,769,181
Accounts receivable	22,590
Due from other governments	34,591 103,951
Prepaid expenses	6,628,983
Capital assets, net	 0,020,983
TOTAL ASSETS	10,559,296
DEFERRED OUTFLOWS OF RESOURCES	
Deferred pensions (footnote 11)	1,232,848
LIABILITIES	
Accounts payable	197,123
Accrued salaries and benefits	321,736
Deferred revenue	612,070
Compensated absences	78,959
Accrued interest	30,111
Current portion of long-term debt	59,272
Long-term liabilities:	
Net pension liability (footnote 4)	15,928,991
Long-term debt	2,163,630
OPEB liability	 6,357,876
TOTAL LIABILITIES	25,749,768
DEFERRED INFLOWS OF RESOURCES	
Deferred pensions (footnote 11)	1,775,308
Invested in capital assets, net of related debt	4,375,970
Restricted for:	
Development fee reserves	513,880
Unrestricted	 (20,622,782)
NET POSITION	\$ (15,732,932)

# EL DORADO COUNTY FIRE PROTECTION DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016

		Program Revenues			
Functions/Programs	Expenses	Charges for Services	Operating Contributions and Grants	Capital Contributions and Grants	Net (Expense) and Change in Net Position
Governmental Activities:					
Public Safety Interest on long-term debt	\$ 6,751,409 79,284	\$ 576,678	\$ -	\$ 211,046	\$ (5,963,685) (79,284)
Total Governmental Activities	\$ 6,830,693	\$ 576,678	\$ -	\$ 211,046	(6,042,969)
		General Rever	nues		
		Property taxes			8,113,393
		Special assess			778,218
		Development	fees		127,143
		Plan check fee			51,485
		Use of money			128,045
		JPA administr			80,000
		Reimburseme			730,142
		Miscellaneous			56,710
		Total genera	l revenues		10,065,136
		Change in no	et position		4,022,167
		Net position at	beginning of fis	scal year	(19,755,099)
		Net position at	end of fiscal ye	аг	\$ (15,732,932)



# EL DORADO COUNTY FIRE PROTECTION DISTRICT BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2016

#### ASSETS

Cash and investments Accounts receivable	\$	3,769,181 22,590
Due from other governments		34,591
Prepaid expenses		103,951
Troping expenses		100,001
TOTAL ASSETS		3,930,313
LIABILITIES		
Accounts payable	\$	197,123
Accrued payroll		321,736
Deferred revenue	***************************************	612,070
Total liabilities	***************************************	1,130,929
FUND BALANCES		
Fund balance:		
Reserved for development fee reserves		513,880
Unassigned	***************************************	2,285,504
Total fund balance	*** History + State Market	2,799,384
TOTAL LIABILITIES AND FUND BALANCES	\$	3,930,313

# EL DORADO COUNTY FIRE PROTECTION DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2016

Total fund balances - governmental funds		\$	2,799,384
In governmental funds, only current assets are reported.			
In the statement of net position all assets are reported,			
including capital assets and accumulated depreciation.			
Capital assets at historical cost, net of accumulated depreciation			6,628,983
Deferred outflows of resources			1,232,848
Long-term liabilities are not due and payable in the current period and, the	refore		
are not reported in the funds. Those liabilities consist of:			
Accrued compensated absences	(78,959)		
Accrued interest	(30,111)		
Long-term debt	(2,222,902)		
OPEB liability	(6,357,876)		
Net pension liability	(15,928,991)		
Deferred inflows of resources	(1,775,308)		(26,394,147)
Not regition of governmental activities		<b>©</b>	(15,732,932)
Net position of governmental activities		Ф.	(10,702,902)

# EL DORADO COUNTY FIRE PROTECTION DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2016

#### REVENUES

Property taxes	\$ 8,113,393
Special assessments	778,218
Development fees	127,143
Plan check fees	51,485
Use of money and property	128,045
JPA administrative fee	80,000
Charges for services	576,678
Intergovernmental revenues	211,046
Reimbursements	730,142
Miscellaneous	56,710
Total revenues	10,852,860
EXPENDITURES	
Salaries and benefits	7,974,845
Services and supplies	859,009
Capital outlay	2,623,547
Debt service:	
Principal	57,412
Interest	80,059
Total expenditures	11,594,872
EXCESS OF EXPENDITURES OVER REVENUES	(742,012)
FUND BALANCES, BEGINNING OF YEAR	3,541,396
FUND BALANCE, END OF YEAR	\$ 2,799,384

# EL DORADO COUNTY FIRE PROTECTION DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016

The schedule below reconciles the Net Change in Fund Balances reported on the Governmental Funds Statement of Revenues, Expenditures, and Change in Fund Balances, which measures only changes in current assets and current liabilities on the modified accrual basis, with the Change in Net Position of Governmental Activities reported in the Statement of Activities, which is prepared on the full accrual basis.

#### NET CHANGE IN FUND BALANCES

\$ (742,012)

Amounts reported for governmental activities in the Statement of Activities are different because of the following:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay expenditures are therefore added back to fund balances	2,623,547
Depreciation expense not reported in governmental funds	(525,059)

Repayment of principal is an expenditure in the governmental funds, but in the Statement of Net Position the repayment reduces long-term liabilities. In addition the change in the net pension liability may increase or decrease the long-term liabilities associated with it.

Repayment of debt principal is added back to fund balance	57,412
Accrued interest	775
Change in compensated absence liability	213,761
Increase in OPEB liability	(337,562)
Change in net pension liability	2,731,305

#### CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES

\$ 4,022,167

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Financial Reporting Entity

In 1991, several fire districts in El Dorado County consolidated into the El Dorado County Fire Protection District (the District) which proudly provides fire protection, rescue, and emergency medical service to the communities of: Apple Hill; Camino; Coloma; Cool; Gold Hill; Kyburz; Lotus; Oak Hill; Pacific House; Pilot Hill; Placerville; Pleasant Valley; Pollock Pines; Salmon Falls; Shingle Springs; Sierra Springs; Silver Fork; Strawberry; Texas Hill; and Twin Bridges; with a population of approximately 74,000 residents within 281 square miles.

The District is located in the California Mother Lode along US Highway 50 between Sacramento and South Lake Tahoe, California, on the Western slope of the Sierra Nevada mountain range. The District begins in the lower foothills near Salmon Falls at an altitude of 500 feet and ends well into the Sierras at Twin Bridges, an elevation of nearly 6,000 feet. The incorporated city of Placerville, protected by the District, is the county seat, situated in the center of the District. It comprises approximately 20 square miles of urban area, while maintaining a small town flair.

The District's mission is dedicated to provide an all risk service to our citizens that results in improved quality of life and peace of mind. As a team, we will strive to minimize loss and suffering through our emergency service delivery, public education and community service activities. We will provide this service with pride, trust, and integrity.

To protect this wide diversity, the Fire District is governed by a five-member board of directors. Charged with a \$9.1 million dollar budget, the 78 career personnel and 45 active volunteer firefighters operate from eight staffed and seven volunteer firehouses, protecting over \$3.5 billion in assessed valuation.

#### Fund Balances

In February 2009, the GASB issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, which establishes accounting and financial reporting standards for all governments that report governmental funds.

Under GASB 54, fund balance for governmental funds should be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are now broken out in five categories:

• Nonspendable Fund Balance – this fund balance classification includes amounts that cannot be spent because they are either not in spendable form (i.e. – prepaid expenses) or legally or contractually required to be maintained intact.

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (continued)

- Restricted Fund Balance this fund balance classification should be reported
  when there are constraints placed on the use of resources externally (by creditors,
  grant sources, contributors, etc.) or imposed by law or enabling legislation.
- Committed Fund Balance this fund balance classification can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision making authority (i.e. – fund balance designations passed by board resolution).
- Assigned Fund Balance this fund balance classification are amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed.
- Unassigned Fund Balance this fund balance classification is the residual classification for the general fund.

#### Basis of Presentation - Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. The effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and user charges for support. The District has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Certain indirect costs are allocated from the general government activity to the public safety function based on relative percentages or prior year actual operating expenditures. Program revenues include: 1) charges to customers who purchase, use, or directly benefit from the goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general expenses.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue when reimbursable costs are incurred under the accrual basis of accounting. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (continued)

#### Basis of Presentation - Fund Financial Statements

The accounts of the District are organized on the basis of funds. A fund is a separate accounting entity with a self-balancing set of accounts. Each fund was established for the purpose of accounting for specific activities in accordance with applicable regulations, restrictions, or limitations. Separate financial statements are provided for each governmental fund. Major individual governmental funds are reported as separate columns in the fund financial statements.

The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The modified accrual basis of accounting is used by all governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means that the amount of the transaction can be determined, and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Revenues susceptible to accrual include property taxes, grants, donations and charges for current services. The District uses an availability period of 60 days after year-end. Expenditures under the modified accrual basis of accounting are generally recognized when the related fund liability is incurred.

The District reports the following major governmental fund types:

#### General Fund

The General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (continued)

#### **Budgets and Budgetary Process**

The District operates under the laws of the State of California. The Board of Directors adopts a General Fund budget only, which can be amended by the Board during the fiscal year. All appropriations lapse at year end.

The budgeted financial statements represented in these reports reflect the final budget authorizations including all amendments.

#### Board of Directors

There are five members of the board. Each member of the board is a resident and registered voter of the District and is an elected representative of the general public.

#### Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from these estimates.

#### Fund Balance

Reservations of fund balance represent amounts that are not appropriable or are legally segregated for a specific purpose. Designations of fund balance represent current management plans.

#### Revenue

Revenue to finance the District's operation is derived from the County property tax bills. Secured property taxes attach as an enforceable lien on property as of January 1. Taxes are payable in two installments, on April 10 and December 10. Unsecured property taxes are payable in one installment on or before August 31.

#### Property Taxes and Special Assessments

Secured property taxes are considered measurable and available when apportioned to the District. The County is responsible for assessing and collecting secured property taxes for the District in accordance with enabling state legislation (including appropriation limits). The County apportions secured taxes to the District under the "Teeter Plan" — California Revenue and Taxation Code Sections 4701-4717. A complex allocation formula is used to distribute levied secured taxes to the County and its districts. The levy date is July 1. The District is credited with 100 percent of its apportionments, regardless of the actual collections and delinquencies and

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (continued)

accordingly, penalties and interest collected by the County are not allocated to the District. Apportionments are distributed according to the following schedule:

<u>Action</u>	<u>Date</u>	Percent
1st Apportionment	By December 25	55 Percent
2 <sup>nd</sup> Apportionment	By April 25	40 Percent
3 <sup>rd</sup> Apportionment	By June 25	5 Percent

Supplemental unsecured property taxes and special assessments are considered measurable and available when collected. The District assesses supplemental unsecured property taxes and special assessments on real property. These assessments are not based on property values but on usage and are levied by parcel, square footage, dwelling unit, and/or space in accordance with Proposition 218. The assessments are remitted to the County for collection with the secured property tax billings. The County deposits collections in the District's County Treasury account. The County does not maintain separate accounts receivable by year but remits any past due amounts upon allocation.

#### Property, Plant, and Equipment

Fixed assets are recorded at actual cost or estimated historical cost if actual cost is not available. Assets costing \$1,000 or more and with an expected life of 5 years or more are capitalized. Donated fixed assets are valued at donation date at the estimated fair market value. When actual cost is not available, estimated costs are made by knowledgeable personnel. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Fixed assets of the District are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Building	10-45
Equipment	1-40
Vehicles	5-20

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (continued)

#### Compensated Absences

An employee accumulates vacation time in accordance with the employee's respective "Memorandum of Understanding". The amount of vacation and sick time vested and accrued depends on years of service, employee classification, and date of hire. Vacation vested may be accumulated up to various maximum hours and is paid in full upon termination or retirement. Employees may convert unused sick time towards PERS years of service upon retirement.

#### Allowance for Doubtful Accounts

Management believes its accounts receivable to be fully collectible and, accordingly, no allowance for doubtful accounts is considered necessary.

#### NOTE 2: CASH AND INVESTMENTS

Cash at June 30, 2016, consisted of the following:

	Cost		Fair Value	
Pooled Funds: Cash in County Treasury	\$	3,769,181	\$	3,769,181
Total Funds	_\$_	3,769,181	\$	3,769,181

#### NOTE 2: CASH AND INVESTMENTS – (continued)

#### Authorized Investments

California statutes authorize the District to invest idle or surplus funds in a variety of credit instruments as provided for in California Government Code Section 53600, Chapter 4 – Financial Affairs. The Government Code allows investments in the following instruments:

- Securities of the United States Government, or its agencies
- Small Business Administration loans
- Certificates of Deposit (or Time Deposits) placed with commercial banks
- Negotiable Certificates of Deposit
- · Banker's Acceptances
- Commercial paper and medium-term corporate notes
- Local Agency Investment Fund (State Pool and County Pool) Deposits
- County Cash Pool

#### Investments

The District has adopted provisions of Governmental Accounting Standards Board (GASB) 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools." GASB 31 establishes accounting and financial standards for investments in interest-earning investment contracts, external investment pools, and mutual funds. The statement requires all applicable investments to be reported at fair value on the balance sheet. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced sale. All investment income, including changes in fair market value of investments, is recognized as revenue in the operating statement.

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The bank certificates of deposits held by the District are all under eighteen months in maturity and are non-negotiable and, thus, have a guaranteed face value.

#### Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. Generally, this is measured by the assignment of a rating by a nationally recognized statistical rating organization.

# NOTE 3: CAPITAL ASSETS

The following changes in the capital assets occurred during the year:

	Balance June 30, 2015	Additions	Disposals	Balance June 30, 2016
Capital assets, not being depreciated: Land	<u>\$ 95,588</u>	\$	_\$ -	\$ 95,588
Total capital assets, not being depreciated:	95,588	L ALVANI WILLIAM TO THE		95,588
Capital assets, being depreciated: Buildings and improvements Equipment	4,143,820 7,445,527	42,379 2,581,168	(298,177)	4,186,199 9,728,518
Total cost of capital assets, being depreciated:	11,589,347	2,623,547	(298,177)	13,914,717
Total accumulated depreciation	(7,154,440)	(525,059)	298,177	(7,381,322)
Net capital assets being depreciated	4,434,907	(525,059)		6,533,395
Governmental activities capital assets, net	<b>\$</b> 4,530,495	\$ 2,098,488	<u>s - </u>	\$ 6,628,983

Total depreciation expense for the year was \$525,059, all charged to the public safety function.

#### NOTE 4: PENSION PLANS

#### Plan Description

Qualified employees are covered under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the Public Employees' Retirement Law. CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalPERS' annual financial report may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, California 95814.

#### NOTE 4: PENSION PLANS - (continued)

#### Regulatory Change

Assembly Bill 340 created the Public Employees' Pension Reform Act (PEPRA) that implemented new benefit formulas and final compensation period, as well as new contribution requirements for new employees hired on or after January 1, 2013. This act changes the safety plan from its current 3% at age 50 attributes to a 2.7% at age 57 plan. This will impact employees hired on or after January 1, 2013. The initial contribution rate for this plan is 20.742% of reportable compensation.

#### Funding Policy

The contribution requirements of the plan members are established by state statute. The District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the contribution rate are those adopted by the CalPERS Board of Administration.

At June 30, 2016, the District reported a liability of \$15,928,991 in the Statement of Net Position for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all Pension Plan participants, which was actuarially determined.

For the fiscal year ended June 30, 2016, the District recognized pension expense of \$(1,498,457) in its Government-Wide Financial Statements. Pension expense represents the change in the net pension liability during the measurement period, adjusted for actual contributions and the deferred recognition of changes in investment gain/loss, actuarial gain/loss, actuarial assumptions or method, and plan benefits.

#### NOTE 4: PENSION PLANS - (continued)

#### **Actuarial Assumptions**

The total pension liability in the June 30, 2016, actuarial valuation was determined using the following actuarial assumptions. Total pension liability represents the portion of the actuarial present value of projected benefit payments attributable to past periods of service for current and inactive employees.

- Discount Rate/Rate of Return 7.5%, net of investment expense
- Inflation Rate 2.75%
- Salary increases Varies by Entry Age and Service
- COLA Increases up to 2.75%
- Post-Retirement Mortality Derived using CalPERS' Membership Data for all Funds

The actuarial assumptions used in the June 30, 2015, valuation were based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2014. The long-term expected rate of return on pension plan investments (7.5%) was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	- DAMPETIKAN AND TO THE TOTAL OF THE TOTAL O	Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Global Equity	47.0%	5.71%
Global Fixed Income	19.0%	2.43%
Inflation Sensitive	6.0%	3.36%
Private Equity	12.0%	6.95%
Real Estate	11.0%	5.13%
Infrastructure and Forestland	3.0%	5.09%
Liquidity	2.0%	(1.05)%

The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from the

#### NOTE 4: PENSION PLANS - (continued)

Actuarial Assumptions - (continued)

District will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension fund's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. In theory, the discount rate may differ from the long-term expected rate of return discussed previously. However, based on the projected availability of the pension fund's fiduciary net position, the discount rate is equal to the long-term expected rate of return on pension plan investments, and was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.5%) or 1 percentage point higher (8.5%) than the current rate:

	1	% Decrease	D	iscount Rate	1	% Increase
		6.50%		7.5%		8.5%
District's proportionate		A THE STATE OF THE				
share of the net pension						
plan liability	\$	25,577,157	\$	15,928,991	\$	8,015,731

Detailed information about the pension fund's fiduciary net position is available in the separately issued CALPERS comprehensive annual financial report which may be obtained by contacting PERS.

#### NOTE 5: LONG-TERM DEBT

Changes in Long-Term Debt are summarized below:

	Balance June 30, 2015	Additions	Reductions	Balance June 30, 2016
Compensated absences	\$ 292,720	\$ -	\$ 213,761	\$ 78,959
OPEB liability	6,020,314	337,562	-	6,357,876
Accrued interest	30,886	30,111	30,886	30,111
Long-term debt	2,280,314	-	57,412	2,222,902
Net pension liability	15,891,296	37,695		15,928,991
Total	\$ 24,515,530	\$ 405,368	\$ 302,059	\$ 24,618,839

#### NOTE 5: LONG-TERM DEBT - (continued)

Long-Term Debt interest paid for the year was \$80,059.

The District entered into a Capital Lease agreement dated September 1, 2010, with the California Infrastructure and Economic Development Bank (CIEDB), to provide funds for the acquisition and construction of major capital facilities in an amount totaling \$2,500,000. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has also been recorded at the present value of the future minimum lease payments in the statement of net position.

Collateral for the lease are the lease payments made by the district to the Finance Corporation for the use of the existing facilities. The future minimum lease obligations and the net present value of those minimum lease payments as of June 30, 2016, are as follows:

Fiscal year ending June 30,	-	
2017	\$	130,577
2018		130,545
2019		130,514
2020		130,481
2021-2025		651,785
2026-2030		650,858
2031-2035		649,678
2036-2040		648,295
2041		129,471
Total future payments		3,252,204
Less: Interest portion		(1,029,302)
Total Due	\$	2,222,902

#### NOTE 6: OPERATING LEASES

The District is committed under various non-cancelable operating leases, primarily for equipment. Future minimum operating lease commitments are as follows:

Total	\$ 51,440
2020	11,323
2019	12,353
2018	12,790
2017	\$ 14,974
Year ending June 30,	

Rent expenses totaled \$17,785 for the year ended June 30, 2016.

#### NOTE 7: DEVELOPMENT FEES

On November 18, 1998, the Board of Directors adopted Resolution 98-11 establishing the development fees for the District. The use of these funds is restricted solely for financing public facilities and equipment necessary to serve new developments.

Activities of the development fees reserved for 2015-2016 is as follows:

Balance, July 1, 2015	\$ 384,916
Development fees collected	127,143
Transfer out	-
Interest apportioned by county	 1,821
Balance, June 30, 2016	\$ 513,880

#### NOTE 8: JPA

The District is a member agency of a Joint Powers Authority, the El Dorado County Regional Pre-Hospital Emergency Services Operations Authority that was formed in 1997, for the purpose of providing pre-hospital emergency medical service and emergency dispatch service for the west-slope of El Dorado County.

Other member agencies are, Cameron Park Community Services District/Fire Department, Diamond Springs/El Dorado Fire Protection District, El Dorado Hills County Water District/Fire Department, Garden Valley Fire Protection District,

#### NOTE 8: <u>JPA</u> -- (continued)

Georgetown Fire Protection District, Latrobe Fire Protection District, Mosquito Fire Protection District, Pioneer Fire Protection District, and Rescue Fire Protection District.

The District is fully reimbursed for all authorized costs incurred in the furtherance of the contract. In addition, the District realizes revenue as the result of administering the twenty-eight employees who operate the ambulances in the JPA.

#### NOTE 9: RISK OF LOSS

El Dorado County Fire Protection District is exposed to various risks of loss related to theft of, damage to, and destruction of assets, and injuries to employees. During the 2016 fiscal year, the District purchased certain commercial insurance coverages to provide for these risks.

#### NOTE 10: POST-RETIREMENT BENEFITS

#### Plan Description

The District provides post-employment health care benefits to certain employees who are eligible to retire with PERS and have completed a minimum of 5 years of employment with the District.

#### Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements, with an amount of funding the actuarial accrued liability as determined annually by the Board. For the fiscal year ended June 30, 2016, the District contributed only for pay-as-you-go in the amount of \$914,228.

#### Annual OPEB Cost and Net OPEB Obligation

The District's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45.

#### NOTE 10: POST-RETIREMENT BENEFITS – (continued)

The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation:

Annual required contribution Contributions made	\$ 1,251,790 (914,228)
Increase in net OPEB obligation	337,562
Net OPEB obligation - beginning of year	6,020,314
Net OPEB obligation - end of year	\$ 6,357,876

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended June 30, 2015, is as follows:

Fiscal Year	Annuai	Percentage of Annual OPEB Cost	Net OPEB
Ended	OPEB Cost	Contributed	Obligation
June 30, 2014	\$ 1,312,462	56.41%	\$5,438,810
June 30, 2015	\$ 1,371,170	57.59%	\$6,020,314
June 30, 2016	\$ 1,251,790	70.77%	\$6,357,876

#### Funded Status and Funding Process

As of July 1, 2015, the most recent actuarial valuation date, the plan was unfunded. The actuarial accrued liability for benefits was \$13,436,133, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the plan) was \$8,000,646 and the ratio of the UAAL to the covered payroll was 167.49 percent. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### NOTE 10: POST-RETIREMENT BENEFITS - (continued)

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. In the June 30, 2016 actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 4.0% discount (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets and on the employer's own investments calculated based on the funded level of the plan at the valuation date, and an annual healthcare cost trend rate at 5-9 percent. An inflation rate of 2.75% was used. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2017, was twenty-three years.

#### NOTE 11: DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES

Pursuant to GASB Statement No. 63, the District recognized deferred outflows of resources in the Government-Wide and Proprietary Fund Statements. These items are a consumption of net position by the District that is applicable to a future reporting period.

The District has one item that is reportable on the Government-Wide Statement of Net Position as Deferred Outflows of Resources which is related to pensions. The total is \$1,232,848.

The District also recognized deferral inflows of resources in the Government-Wide Financial Statements. This is an acquisition of net position by the District that is applicable to a future reporting period. The District has one item related to pensions that is captured as a deferred inflow of resources. The total at year-end was \$1,775,308.

Under the modified accrual basis of accounting, it is not enough that revenue is earned; it must also be available to finance expenditures of the current period. Governmental funds will therefore include deferred inflows of resources for amounts that have been earned but are not available to finance expenditures in the current period.

#### NOTE 11: DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES - (continued)

Deferred outflows of resources and deferred inflows of resources above represent the unamortized portion of changes to net pension liability to be recognized in future periods in a systematic and rational manner.

\$1,232,848 was reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year-end June 30, 2016.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Amount		
2016	\$	835,848	
2017		835,848	
2018		746,420	
2019		(642,808)	
Total	\$	1,775,308	

#### NOTE 12: SUBSEQUENT EVENTS

Subsequent events have been reviewed through February 23, 2018, the date the financial statements were available for issuance. There were no additional items that will require adjustments or disclosures in the financial statements.



# EL DORADO COUNTY FIRE PROTECTION DISTRICT PRINCIPAL OFFICIALS JUNE 30, 2016

# Board of Directors:

Mark Brunton Chair

Dennis Thomas Vice Chair

Chris Swarbrick Director

Bill Draper Director

Tara Mason Director

Operations:

Michael Hardy Fire Chief

# EL DORADO COUNTY FIRE PROTECTION DISTRICT REQUIRED SUPPLEMENTARY INFORMATION – POST EMPLOYMENT BENEFITS JUNE 30, 2016

Actuarial Valuation Date	Actuarial Valuation of Assets (a)	Actuarial Valued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a % of Covered Payroll ((b-a)/c)
1/1/2009	\$ -	\$19,107,000	\$19,107,000	0.0%	\$5,857,500	326.19%
1/1/2012	\$ -	\$19,597,708	\$19,597,708	0.0%	\$5,610,677	349.30%
1/1/2015	\$ -	\$13,436,133	\$13,436,133	0.0%	\$8,000,646	167.90%

1. This information is intended to help users assess the OPEB funding status on a going-concern basis, assess progress made in accumulating assets to pay benefits and make comparisons with other public employers.

# EL DORADO COUNTY FIRE PROTECTION DISTRICT BUDGETARY COMPARISON SCHEDULE - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2016

REVENUES	Budgeted Original	Amounts Final	Antonal	Variance with Final Budget Positive
Property taxes			Actual \$ 8.113.393	(Negative)
Special assessments	-777-	\$ 8,141,649	,,	\$ (28,256)
Development fees	803,878	803,878	778,218	(25,660)
Plan check fees	- 36 000	26 000	127,143	127,143
Use of money and property	25,000	25,000	51,485	26,485
JPA administrative fee	90.000		128,045	128,045
	80,000	80,000	80,000	
Charges for services	585,514	585,514	576,678	(8,836)
Intergovernmental revenues	463,099	463,099	211,046	(252,053)
Reimbursements	175,000	175,000	730,142	555,142
Miscellaneous	55,000	55,000	56,710	1,710
Total revenues	10,329,140	10,329,140	10,852,860	523,720
EXPENDITURES				
Current:				
Salaries and benefits	7,667,256	7,667,256	7,974,845	(307,589)
Services and supplies	833,975	833,975	859,009	(25,034)
Capital outlay	2,467,482	2,467,482	2,623,547	(156,065)
Debt service:		, ,		(x00,000)
Principal	99,204	99,204	57,412	41,792
Interest	38,836	38,836	80,059	(41,223)
Total expenditures	\$ 11,106,753	\$11,106,753	11,594,872	\$ (488,119)
Net changes in fund balances			\$ (742,012)	

# EL DORADO COUNTY FIRE PROTECTION DISTRICT REQUIRED SUPPLEMENTARY INFORMATION - PENSIONS JUNE 30, 2016

El Dorado County Fire Protection District - Schedule of the District's proportionate share of the Net Pension Liability:

# Last 10 Fiscal years\*:

	FY 2014	FY 2015 Varies by plan	
District's proportion of the net pension liability	Varies by plan		
District's proportionate share of the net pension liability	\$ 15,891,296	\$ 15,928,991	
District's covered employee payroll	6,243,562	•	
District's proportionate share of the net pension liability			
as a percentage of its covered-employee payroll	254.52%		
Plan Fiduciary net position as a percentage of the total			
pension liability	79.49%	79.36%	
*Amounts presented above were determined as of 6/30.			
Additional years will be presented as they become			
available.			

# CALPERS - Schedule of District contributions

# Last 10 Fiscal Years\*:

	FY 2014	1	FY 2015
Actuarially determined contribution  Total actual contributions	\$ 1,024,588 (1,024,588)	\$	1,232,848
Contribution deficiency (excess)	\$ (1,02**,000)	\$	.,434,040)
District's covered-employee payroll Contributions as a percentage of covered employee	\$ 6,243,562		
раугоН	16.41%		