EL DORADO COUNTY FIRE PROTECTION DISTRICT

FINANCIAL REPORT With Independent Auditor's Report Thereon

JUNE 30, 2018

EL DORADO COUNTY FIRE PROTECTION DISTRICT

Financial Statements June 30, 2018

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INDEPENDENT AUDITOR'S REPORT

Board of Directors El Dorado County Fire Protection District Camino, California

We have audited the accompanying financial statements of the governmental activities and each major fund of the El Dorado County Fire Protection District (District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the El Dorado County Fire Protection District as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

and California Society of CPAs

Board of Directors El Dorado County Fire Protection District Camino, California

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, post-employment benefits, budgetary comparison, and pension information, on pages 3-7 and 32-34 respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Implementation of New Accounting Standards

As disclosed in Note 1 of the financial statements, the District implemented GASB Statement No. 75, *Accounting and Financial Reporting for Post-Employment Benefits Other than Pensions*, during fiscal year 2018. Our opinion is not modified with respect to this matter.

Fechter & Company Certified Public Accountants

selet & Company, CAAS

Sacramento, California September 18, 2019

Members of the Board of Directors and Citizens of the El Dorado County Fire Protection District

As management of the El Dorado County Fire Protection District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2018. Please read it in conjunction with the District's financial statements following this section.

Financial Highlights

- At the end of fiscal year 2018, the District's deficit net position totaled \$(26,265,044) million. This is a large decrease from the prior year. The main reason for this decrease is the fact that the District was required to implement GASB 75, which is explained in the footnotes.
- At June 30, 2018, total fund balance in the General Fund was \$6,152,080 million. This is an increase of \$1,921,654 from the prior year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise of three components:

- 1) Government-Wide Financial Statements
- 2) Fund Financial Statements, which are combined as a single presentation
- 3) Notes to the Financial Statements

Government-Wide Financial Statements

The Government-Wide Financial Statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The Statement of Net Position present information on all of the Fire District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Fire District is improving or deteriorating.

The Statement of Activities present information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The Government-Wide Financial Statements present activities of the Fire District that are principally supported by taxes and charges for services. The District provides services for fire protection, emergency medical, fire prevention, safety, rescue, and hazardous materials response services.

Fund Financial Statements

The District, like other state and local governments, uses fund accounting for recording its financial activities. In general, fund accounting provides a mechanism to separately account for a variety of different funding sources and enables the District to demonstrate compliance with finance-related legal requirements.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the Government-Wide Financial Statements. However, unlike the Government-Wide Financial Statements, Governmental Fund Financial Statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of government funds is narrower than that of the Government-Wide Financial Statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the Government-Wide Financial Statements. By doing so, readers may better understand the long-term impact of the District's near-term financial decisions. Both the government fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains the individual governmental funds. Information is combined in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Development Fee, Medical Benefit Trust Fund, and JPA Retiree Health Insurance Benefits.

The District adopts an annual appropriate budget for its governmental funds. Budgetary comparison statements have been provided for the governmental funds to demonstrate compliance with this budget.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide Fund Financial Statements.

Government-Wide Financial Statements

The District has presented its financial statements under the reporting model required by Governmental Accounting Standards Board Statement No. 34 (GASB 34). The following government-wide statements include a comparison between current and prior year results by operations and year-end balances.

STATEMENT OF NET POSITION Governmental Activities As of June 30, 2018 and 2017

	2018	2017
Assets:		
Current and other assets	\$ 12,757,850	\$ 4,417,730
Capital assets (net of depreciation)	6,027,702	6,358,653
Total Assets	18,785,552	10,776,383
Liabilities:		
Current and other liabilities	3,689,537	926,586
Long-term liabilities	41,692,010	31,376,409
Total Liabilities	45,381,547	32,302,995
Net Position:		
Invested in capital assets, net of debt	3,896,840	4,165,713
Restricted	887,333	679,982
Unrestricted	(31,380,168)	(22,892,335)
Total Net Position	\$ (26,595,995)	\$ (18,046,640)

Government-Wide Financial Statements, continued

The Statement of Activities provides details of how net position changed from the beginning of the year to the end of the year.

STATEMENT OF ACTIVITIES Governmental Activities Fiscal Years Ended June 30, 2018 and 2017

	2018		2017	
Revenues:				
Program Revenues:				
Service charges	\$	517,936	\$	577,479
Other Government agencies		1,027,897		803,535
General Revenues:				
Property taxes		9,009,194		8,470,476
Direct benefit assessments		534,563		537,928
Use of money and property		183,617		152,165
Development fees		319,659		141,612
Other		161,003		384,027
Total Revenues		11,753,869		11,067,222
Expenses				
Public protection		11,998,138		12,588,159
Depreciation		482,106		539,008
Total Expenses		12,480,244		13,127,167
(Decrease) Increase in net position:		(726,375)		(2,059,945)
Net position – beginning		(18,046,640)		(15,986,695)
Prior period adjustment		(7,822,980)		
Net position - ending	\$	(26,595,995)	\$	(18,046,640)

Requests for Information

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to El Dorado County Fire Protection District, P. O. Box 807, Camino, CA 95709.



EL DORADO COUNTY FIRE PROTECTION DISTRICT STATEMENT OF NET POSITION JUNE 30, 2018

ASSETS

Cash and investments Accounts receivable	\$ 6,349,409 624,309
Due from other governments	34,591
Prepaid expenses	28,221
Capital assets, net	6,027,702
1 /	, ,
TOTAL ASSETS	 13,064,232
DEFERRED OUTFLOWS OF RESOURCES	
Deferred pensions (footnote 11)	5,721,320
LIABILITIES	
Accounts payable	73,426
Accrued salaries and benefits	184,517
Deferred revenue	626,507
Compensated absences	156,447
Accrued interest	28,424
Current portion of long-term debt	63,175
Long-term liabilities:	
Net pension liability (footnote 4)	24,941,381
Long-term debt	2,039,263
OPEB liability (footnote 10)	 14,711,366
TOTAL LIABILITIES	42,824,506
DEFERRED INFLOWS OF RESOURCES	
Deferred pensions (footnote 11)	1,939,009
Deferred infows - OPEB (footnote 10)	 618,032
Invested in capital assets, net of related debt	3,896,840
Restricted for:	
Development fee reserves	887,333
Unrestricted	(31,380,168)
NET POSITION	\$ (26,595,995)

EL DORADO COUNTY FIRE PROTECTION DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

		Program Revenues						
Functions/Programs	Expenses		harges for Services	Contr	erating ibutions Grants	Contr	pital ibutions Grants	Net (Expense) and Change in Net Position
Governmental Activities:								
Public Safety Interest on long-term debt	\$ 12,410,005 70,239	\$	517,936	\$	<u>-</u>	\$	-	\$ (11,892,069) (70,239)
Total Governmental Activities	\$ 12,480,244	\$	517,936	\$	-	\$	_	(11,962,308)
		Ge	neral Reven	ues				
		Spe	operty taxes ecial assessi					9,009,194 534,563 319,659
		Development fees Plan check fees Use of money and property				69,295 183,617		
		JPA administrative fee Reimbursements				80,000 1,027,897		
		Miscellaneous				11,708		
		Т	otal general	revenu	es			11,235,933
		C	Change in ne	t positio	on			(726,375)
		Net	t position at	beginn	ing of fisc	al year		(18,046,640)
		Pric	or period ad	justmer	nt (Note 1	2)		(7,822,980)
			t position at	end of	fiscal yea	r		\$ (26,595,995)



EL DORADO COUNTY FIRE PROTECTION DISTRICT BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2018

ASSETS

Cash and investments	\$ 6,349,409
Accounts receivable	624,309
Prepaid expenses	28,221
Due from other governments	 34,591
TOTAL ASSETS	\$ 7,036,530
LIABILITIES	
Accounts payable	\$ 73,426
Accrued payroll	184,517
Deferred revenue	626,507
Total liabilities	 884,450
FUND BALANCES	
Fund balance:	
Reserved for development fee reserves	887,333
Unassigned	 5,264,747
Total fund balance	 6,152,080
TOTAL LIABILITIES AND FUND BALANCES	\$ 7,036,530

EL DORADO COUNTY FIRE PROTECTION DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2018

Total fund balances - governmental funds		\$ 6,152,080
In governmental funds, only current assets are reported.		
In the statement of net position, all assets are reported, including capital assets and accumulated depreciation.		
Capital assets at historical cost, net of accumulated depreciation		6,027,702
Deferred outflows of resources		5,721,320
Long-term liabilities are not due and payable in the current period and, there are not reported in the funds. Those liabilities consist of:	fore,	
Accrued compensated absences	(156,447)	
Accrued interest	(28,424)	
Long-term debt	(2,102,438)	
OPEB liability	(14,711,366)	
Net pension liability	(24,941,381)	
Deferred inflows of resources	(2,557,041)	(44,497,097)
Net position of governmental activities		\$ (26,595,995)

EL DORADO COUNTY FIRE PROTECTION DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

REVENUES

Property taxes	\$ 9,009,194
Special assessments	534,563
Development fees	319,659
Plan check fees	69,295
Use of money and property	183,617
JPA administrative fee	80,000
Charges for services	517,936
Intergovernmental revenues	-
Reimbursements	1,027,897
Miscellaneous	11,708
Total revenues	11,753,869
Total Tevendes	11,733,007
EXPENDITURES	
EM ENDITORES	
Salaries and benefits	8,669,100
Services and supplies	881,415
Capital outlay	151,155
Debt service:	,
Principal	61,192
Interest	69,353
Total expenditures	9,832,215
EXCESS OF REVENUE OVER EXPENDITURES	1,921,654
FUND BALANCES, BEGINNING OF YEAR	4,230,426
FUILD DALAITCES, DECHINING OF TEAR	4,230,420
FUND BALANCE, END OF YEAR	\$ 6,152,080

EL DORADO COUNTY FIRE PROTECTION DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

The schedule below reconciles the Net Change in Fund Balances reported on the Governmental Funds Statement of Revenues, Expenditures, and Change in Fund Balances, which measures only changes in current assets and current liabilities on the modified accrual basis, with the Change in Net Position of Governmental Activities reported in the Statement of Activities, which is prepared on the full accrual basis.

NET CHANGE IN FUND BALANCES

\$ 1,921,654

\$ (726,375)

Amounts reported for governmental activities in the Statement of Activities are different because of the following:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay expenditures are therefore added back to fund balances	151,155
Depreciation expense not reported in governmental funds	(482,106)

Repayment of principal is an expenditure in the governmental funds, but in the Statement of Net Position the repayment reduces long-term liabilities. In addition the change in the net pension liability may increase or decrease the long-term liabilities associated with it.

CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES

61,192
886
(74,725)
(556,832)
(1,747,599)

NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

Financial Reporting Entity

In 1991, several fire districts in El Dorado County consolidated into the El Dorado County Fire Protection District (the District), which proudly provides fire protection, rescue, and emergency medical service to the communities of: Apple Hill; Camino; Coloma; Cool; Gold Hill; Kyburz; Lotus; Oak Hill; Pacific House; Pilot Hill; Placerville; Pleasant Valley; Pollock Pines; Salmon Falls; Shingle Springs; Sierra Springs; Silver Fork; Strawberry; Texas Hill; and Twin Bridges; with a population of approximately 74,000 residents within 281 square miles.

The District is located in the California Mother Lode along US Highway 50, between Sacramento and South Lake Tahoe, California, on the Western slope of the Sierra Nevada mountain range. The District begins in the lower foothills near Salmon Falls at an altitude of 500 feet and ends well into the Sierras at Twin Bridges, an elevation of nearly 6,000 feet. The incorporated city of Placerville, protected by the District, is the county seat, situated in the center of the District. It comprises approximately 20 square miles of urban area, while maintaining a small-town flair.

The District's mission is dedicated to provide an all risk service to our citizens that results in improved quality of life and peace of mind. As a team, we will strive to minimize loss and suffering through our emergency service delivery, public education, and community service activities. We will provide this service with pride, trust, and integrity.

To protect this wide diversity, the Fire District is governed by a five-member board of directors. Charged with a \$9.1 million budget, the 78 career personnel and 45 active volunteer firefighters operate from eight staffed and seven volunteer firehouses, protecting over \$3.5 billion in assessed valuation.

Fund Balances

In February 2009, the GASB issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, which establishes accounting and financial reporting standards for all governments that report governmental funds.

Under GASB 54, fund balance for governmental funds should be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are now broken out in five categories:

Non-spendable Fund Balance – this fund balance classification includes amounts
that cannot be spent because they are either not in spendable form (i.e., prepaid
expenses) or legally or contractually required to be maintained intact.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (continued)

- Restricted Fund Balance this fund balance classification should be reported when there are constraints placed on the use of resources externally (by creditors, grant sources, contributors, etc.) or imposed by law or enabling legislation.
- Committed Fund Balance this fund balance classification can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority (i.e., fund balance designations passed by board resolution).
- Assigned Fund Balance this fund balance classification is amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed.
- Unassigned Fund Balance this fund balance classification is the residual classification for the general fund.

Basis of Presentation – Government-Wide Financial Statements

The Government-Wide Financial Statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. The effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and user charges for support. The District has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Certain indirect costs are allocated from the general government activity to the public safety function based on relative percentages or prior year actual operating expenditures. Program revenues include: 1) charges to customers who purchase, use, or directly benefit from the goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general expenses.

The Government-Wide Financial Statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue when reimbursable costs are incurred under the accrual basis of accounting. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (continued)

Basis of Presentation – Fund Financial Statements

The accounts of the District are organized on the basis of funds. A fund is a separate accounting entity with a self-balancing set of accounts. Each fund was established for the purpose of accounting for specific activities in accordance with applicable regulations, restrictions, or limitations. Separate financial statements are provided for each governmental fund. Major individual governmental funds are reported as separate columns in the fund financial statements.

The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The modified accrual basis of accounting is used by all governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means that the amount of the transaction can be determined, and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Revenues susceptible to accrual include property taxes, grants, donations, and charges for current services. The District uses an availability period of 60 days after year-end. Expenditures under the modified accrual basis of accounting are generally recognized when the related fund liability is incurred.

The District reports the following major governmental fund types:

General Fund

The General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (continued)

Budgets and Budgetary Process

The District operates under the laws of the State of California. The Board of Directors adopts a General Fund budget only, which can be amended by the Board during the fiscal year. All appropriations lapse at year end.

The budgeted financial statements represented in these reports reflect the final budget authorizations, including all amendments.

Board of Directors

There are five members of the board. Each member of the board is a resident and registered voter of the District and is an elected representative of the general public.

Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from these estimates.

Fund Balance

Reservations of fund balance represent amounts that are not appropriable or are legally segregated for a specific purpose. Designations of fund balance represent current management plans.

Revenue

Revenue to finance the District's operation is derived from the County property tax bills. Secured property taxes attach as an enforceable lien on property as of January 1. Taxes are payable in two installments, on April 10 and December 10. Unsecured property taxes are payable in one installment on or before August 31.

Property Taxes and Special Assessments

Secured property taxes are considered measurable and available when apportioned to the District. The County is responsible for assessing and collecting secured property taxes for the District, in accordance with enabling state legislation (including appropriation limits). The County apportions secured taxes to the District under the "Teeter Plan" – California Revenue and Taxation Code Sections 4701-4717. A complex allocation formula is used to distribute levied secured taxes to the County and its districts. The levy date is July 1. The District is credited with 100 percent of its apportionments, regardless of the actual collections and delinquencies and,

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (continued)

accordingly, penalties and interest collected by the County are not allocated to the District. Apportionments are distributed according to the following schedule:

<u>Action</u>	<u>Date</u>	<u>Percent</u>
1st Apportionment	By December 25	55 Percent
2 nd Apportionment	By April 25	40 Percent
3 rd Apportionment	By June 25	5 Percent

Supplemental unsecured property taxes and special assessments are considered measurable and available when collected. The District assesses supplemental unsecured property taxes and special assessments on real property. These assessments are not based on property values but on usage and are levied by parcel, square footage, dwelling unit, and/or space, in accordance with Proposition 218. The assessments are remitted to the County for collection with the secured property tax billings. The County deposits collections in the District's County Treasury account. The County does not maintain separate accounts receivable by year but remits any past due amounts upon allocation.

Property, Plant, and Equipment

Fixed assets are recorded at actual cost or estimated historical cost if actual cost is not available. Assets costing \$1,000 or more and with an expected life of 5 years or more are capitalized. Donated fixed assets are valued at donation date at the estimated fair market value. When actual cost is not available, estimated costs are made by knowledgeable personnel. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Fixed assets of the District are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
	-
Building	10-45
Equipment	1-40
Vehicles	5-20

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (continued)

Allowance for Doubtful Accounts

Management believes its accounts receivable to be fully collectible and, accordingly, no allowance for doubtful accounts is considered necessary.

New Accounting Principles

During the fiscal year ended June 30, 2018, the District adopted GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This Statement requires the Agency recognize in its financial statements the total OPEB liability for the health benefits provided to retirees, less the amounts held in an irrevocable trust account. Due to the implementation of this Statement, total liability increased by \$7,822,980 and total net position decreased by \$7,822,980 as of July 1, 2017.

NOTE 2: <u>CASH AND INVESTMENTS</u>

Cash at June 30, 2018, consisted of the following:

	Cost	Fair Value		
Pooled Funds:	 			
Cash in County Treasury	\$ 6,349,409	\$	6,349,409	
	_			
Total Funds	\$ 6,349,409	\$	6,349,409	

NOTE 2: CASH AND INVESTMENTS – (continued)

Authorized Investments

California statutes authorize the District to invest idle or surplus funds in a variety of credit instruments, as provided for in California Government Code Section 53600, Chapter 4 – Financial Affairs. The Government Code allows investments in the following instruments:

- Securities of the United States Government, or its agencies
- Small Business Administration loans
- Certificates of Deposit (or Time Deposits) placed with commercial banks
- Negotiable Certificates of Deposit
- Banker's Acceptances
- Commercial paper and medium-term corporate notes
- Local Agency Investment Fund (State Pool and County Pool) Deposits
- County Cash Pool

Investments

The District has adopted provisions of Governmental Accounting Standards Board (GASB) 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. GASB 31 establishes accounting and financial standards for investments in interest-earning investment contracts, external investment pools, and mutual funds. The statement requires all applicable investments to be reported at fair value on the balance sheet. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced sale. All investment income, including changes in fair market value of investments, is recognized as revenue in the operating statement.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The bank certificates of deposits held by the District are all under eighteen months in maturity and are non-negotiable and, thus, have a guaranteed face value.

Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. Generally, this is measured by the assignment of a rating by a nationally recognized statistical rating organization.

NOTE 3: <u>CAPITAL ASSETS</u>

The following changes in the capital assets occurred during the year:

	Balance			Balance
	June 30, 2017	Additions	Disposals	June 30, 2018
Capital assets, not being depreciated: Land	\$ 95,588	\$ -	_ \$ -	\$ 95,588
Total capital assets, not being depreciated	95,588			95,588
Capital assets, being depreciated:				
Buildings and improvements	4,288,206	135,280	-	4,423,486
Equipment	9,587,831	15,875	(215,244)	9,388,462
Total cost of capital assets, being depreciated	13,876,037	151,155	(215,244)	13,811,948
Total accumulated depreciation	(7,612,972)	(482,016)	215,244	(7,879,744)
Net capital assets being depreciated	6,263,065	(330,861)		5,932,204
Governmental activities capital assets, net	\$ 6,358,653	\$ (330,861)	\$ -	\$ 6,027,792

Total depreciation expense for the year was \$482,016, all charged to the public safety function.

NOTE 4: PENSION PLANS

Plan Description

Qualified employees are covered under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the Public Employees' Retirement Law. CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of CalPERS' annual financial report may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, California 95814. Assembly Bill 340 created the Public Employees' Pension Reform Act (PEPRA) that implemented new benefit formulas and final compensation period, as well as new contribution requirements for new employees hired on or after January 1, 2013. This act changes the safety plan from its current 3% at age 50 attributes to a 2.7% at age 57 plan. This will impact employees hired on or after January 1, 2013.

NOTE 4: PENSION PLANS – (continued)

Funding Policy

The contribution requirements of the plan members are established by state statute. The District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the contribution rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for the fiscal year 2017/2018:

Tier	Safety	Non-Safety
Tier 1	19.723%	11.388%
Tier 2	15.928%	n/a
PEPRA	11.99%	6.63%

The contribution requirements of plan members and the District are established and may be amended by CalPERS. CalPERS has changed its methodology of calculating its unfunded liability payments as it no longer incorporates these payments into the overall contribution rates. The following is a schedule of the unfunded liability payments made during the 2016/2017 fiscal year:

Tier	Safety	Non-Safety		
Tier 1	\$ 1,032,433	\$	48,451	
Tier 2	\$ -	\$	122	
PEPRA	\$ 199	\$	11	

At June 30, 2018, the District reported a liability of \$24,941,380 in the Statement of Net Position for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all Pension Plan participants, which was actuarially determined.

For the fiscal year ended June 30, 2018, the District recognized pension expense of \$1,634,771 in its Government-Wide Financial Statements. Pension expense represents the change in the net pension liability during the measurement period, adjusted for actual contributions and the deferred recognition of changes in investment gain/loss, actuarial gain/loss, actuarial assumptions or method, and plan benefits.

NOTE 4: PENSION PLANS – (continued)

Actuarial Assumptions

The total pension liability in the June 30, 2017, actuarial valuation was determined using the following actuarial assumptions. Total pension liability represents the portion of the actuarial present value of projected benefit payments attributable to past periods of service for current and inactive employees.

- Discount Rate/Rate of Return 7.5%, net of investment expense
- Inflation Rate 2.75%
- Salary increases Varies by Entry Age and Service
- COLA Increases Up to 2.75%
- Post-Retirement Mortality Derived using CalPERS' Membership Data for all Funds

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2016. The long-term expected rate of return on pension plan investments (7.5%) was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Global Equity	47.0%	5.71%
Global Fixed Income	19.0%	2.43%
Inflation Sensitive	6.0%	3.36%
Private Equity	12.0%	6.95%
Real Estate	11.0%	5.13%
Infrastructure and Forestland	3.0%	5.09%
Liquidity	2.0%	(1.05)%

NOTE 4: PENSION PLANS – (continued)

Actuarial Assumptions - continued

The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from the District will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension fund's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. In theory, the discount rate may differ from the long-term expected rate of return discussed previously. However, based on the projected availability of the pension fund's fiduciary net position, the discount rate is equal to the long-term expected rate of return on pension plan investments, and was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.5%) or 1 percentage point higher (8.5%) than the current rate:

	1	% Decrease	D	iscount Rate	1	% Increase
		6.50%		7.5%		8.5%
District's proportionate						
share of the net pension						
plan liability	\$	37,467,215	\$	24,941,380	\$	14,699,016

Detailed information about the pension fund's fiduciary net position is available in the separately issued CALPERS comprehensive annual financial report, which may be obtained by contacting PERS.

NOTE 5: LONG-TERM DEBT

Changes in Long-Term Debt are summarized below:

		Balance					Balance	Am	ount due
	J	uly 1, 2017	Additions	Re	ductions	J	uly 1, 2018	in	1 year
Compensated absences	\$	81,722	\$ 74,725	\$	-	\$	156,447	\$	-
OPEB liability		6,949,586	7,761,780		-		14,711,366		-
Accrued interest		29,336	-		(912)		28,424		28,424
Long-term debt		2,163,630	-		(61,192)		2,102,438		63,175
Net pension liability		22,324,385	 2,616,996		-		24,941,381		0
Totals	\$	31,548,659	\$ 10,453,501	\$	(62,104)	\$	41,940,056	\$	91,599

Long-Term Debt interest paid for the year was \$69,353.

The District entered into a Capital Lease agreement dated September 1, 2010, with the California Infrastructure and Economic Development Bank (CIEDB), to provide funds for the acquisition and construction of major capital facilities in an amount totaling \$2,500,000. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has also been recorded at the present value of the future minimum lease payments in the statement of net position.

Collateral for the lease are the lease payments made by the district to the Finance Corporation for the use of the existing facilities. The future minimum lease obligations and the net present value of those minimum lease payments as of June 30, 2018, are as follows:

Fiscal year ending	
June 30,	
2019	\$ 130,514
2020	130,481
2021	130,446
2022	130,370
2023	130,335
2024-2028	651,280
2029-2033	650,172
2034-2038	648,876
2039-2041	388,608
Total future payments	2,991,082
Less interest portion	(889,044)
Total due	\$ 2,102,038

NOTE 6: OPERATING LEASES

The District is committed under various non-cancelable operating leases, primarily for equipment. Future minimum operating lease commitments are as follows:

Year	ending	June	30,

2019	\$12,833
2020	11,763
Total	\$ 24,596

Rent expenses totaled \$14,896 for the year ended June 30, 2018.

NOTE 7: <u>DEVELOPMENT FEES</u>

On November 18, 1998, the Board of Directors adopted Resolution 98-11, establishing the development fees for the District. The use of these funds is restricted solely for financing public facilities and equipment necessary to serve new developments.

Activities of the development fees reserved for 2017-2018 is as follows:

Balance, July 1, 2017	\$ 679,982
Development fees collected Interest apportioned by county	200,176 9,186
Balance, June 30, 2018	\$ 889,344

NOTE 8: <u>JOINT POWERS AUTHORITY</u>

The District is a member agency of a Joint Powers Authority (JPA), the El Dorado County Regional Pre-Hospital Emergency Services Operations Authority that was formed in 1997, for the purpose of providing pre-hospital emergency medical service and emergency dispatch service for the west-slope of El Dorado County.

Other member agencies are Cameron Park Community Services District/Fire Department, Diamond Springs/El Dorado Fire Protection District, El Dorado Hills County Water District/Fire Department, Garden Valley Fire Protection District,

NOTE 8: JOINT POWERS AUTHORITY – (continued)

Georgetown Fire Protection District, Latrobe Fire Protection District, Mosquito Fire Protection District, Pioneer Fire Protection District, and Rescue Fire Protection District.

The District is fully reimbursed for all authorized costs incurred in the furtherance of the contract. In addition, the District realizes revenue as the result of administering the twenty-eight employees who operate the ambulances in the JPA.

NOTE 9: RISK OF LOSS

The District is exposed to various risks of loss related to theft of, damage to, and destruction of assets, and injuries to employees. During the 2017 fiscal year, the District purchased certain commercial insurance coverages to provide for these risks.

NOTE 10: POST-RETIREMENT BENEFITS

Plan Description

The District provides post-employment health care benefits to certain employees who are eligible to retire with PERS and have completed a minimum of 5 years of employment with the District.

Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements, with an amount of funding the actuarial accrued liability as determined annually by the Board. For the fiscal year ended June 30, 2018, the District contributed only for pay-as-you-go in the amount of \$723,107.

Annual OPEB Cost and Net OPEB Obligation

The District's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 75.

Employees Covered by Benefit Terms

At the OPEB liability measurement date of June 30, 2018, the following employees were covered by the benefit terms:

- Retired employees 64
- Active employees 70

Total OPEB liability

The District's total OPEB liability was measured as of June 30, 2018 and was determined by an actuarial valuation as of that date.

NOTE 10: POST-RETIREMENT BENEFITS – (continued)

Actuarial Assumptions and Other Inputs

The total OPEB liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation Salary increases Medical cost trend Discount rate	7	.5% grading	2.75% 3.25% to 5.0% 3.87%
		2018	
Total OPEB liability- 6/30/2017	\$	6,872,092	<u>-</u> '
Service Cost		26,041	
Interest		621,500	
Employer contributions		(981,328)	
Administrative expenses		2,194	
Investment earnings		(262,537)	
Net change in total OPEB liability	-	(594,130)	-
Total OPEB liability - ending	\$	6,277,962	<u>.</u>

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease		Di	scount Rate		1	% Increase	
	2.87%		3.87%		4.87%		4.87%	
District's proportionate share of the net		_					_	
OPEB plan liability	\$	16,879,590	\$	14,711,366		\$	12,953,837	

Sensitivity of the District's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following is the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a health care cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	Current Trend						
	19	6 Decrease		Rate	1% Increase		
District's proportionate share of the net		_					
OPEB plan liability	\$	12,454,193	\$	14,711,366	\$	17,670,414	

NOTE 10: POST-RETIREMENT BENEFITS – (continued)

OPEB expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018 the District recognized OPEB expense of \$556,832. OPEB expense represents the change in the net OPEB liability during the measurement period, adjusted for actual contributions and the deferred recognition of changes in investment gain/loss and actuarial assumptions.

As of the end of the fiscal year, the District had deferred inflows of resources of \$618,032 related to OPEB. This is related to changes of assumptions related to discount rates during the 2018 fiscal year study. They will be ratably recognized into OPEB expense as follows:

Year Ending June 30,	Amount			
2019	\$ (67,105)			
2020	(67,105)			
2021	(67,105)			
2022	(67,105)			
2023	(67,105)			
Thereafter	(282,507)			
Total	\$ (618,032)			

NOTE 11: <u>DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES</u>

Pursuant to GASB Statement No. 63, the District recognized deferred outflows of resources in the Government-Wide Statements. These items are a consumption of net position by the District that is applicable to a future reporting period.

The District has one item that is reportable on the Government-Wide Statement of Net Position as Deferred Outflows of Resources, which is related to pensions contributions are the PERS premiums for the 2018 fiscal year, which will be recognized in a subsequent reporting period. The total for this is \$1,105,548.

The District is also reporting deferred outflows of resources relating to differences between projected and actual investment earnings, change in employer proportions, and differences between the employer's contributions and their proportionate share of contributions. The total of these amounts at year-end were \$4,615,772 and they will be amortized over a 3.8 year period.

NOTE 11: <u>DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES</u> – (continued)

The District also recognized deferral inflows of resources in the Government-Wide Financial Statements. These are related to differences between expected and actual experience, changes of assumptions, and differences between employer's contributions and the District's proportionate share of contributions. This amount total \$1,939,010 and will be amortized over a 3.8 year period.

Under the modified accrual basis of accounting, it is not enough that revenue is earned; it must also be available to finance expenditures of the current period. Governmental funds will therefore include deferred inflows of resources for amounts that have been earned but are not available to finance expenditures in the current period.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Amount			
2018	\$	230,253		
2019		1,784,839		
2020		1,146,024		
2021		(484,353)		
Total	\$	2,676,763		

NOTE 12: PRIOR PERIOD ADJUSTMENT

The District recorded a prior period adjustment in the amount of \$7,822,980 to reflect the implementation of GASB Statement No. 75.

NOTE 13: SUBSEQUENT EVENTS

Subsequent events have been reviewed through September 18, 2019. No significant events have occurred that would substantially affect carrying balances of district assets or liabilities.



EL DORADO COUNTY FIRE PROTECTION DISTRICT PRINCIPAL OFFICIALS JUNE 30, 2018

Board of Directors:

Mark Brunton Vice Chair

Dennis Thomas Chair

Ken Harper Director

Bill Draper Director

Tara Mason Director

Operations:

Michael Hardy Fire Chief

EL DORADO COUNTY FIRE PROTECTION DISTRICT REQUIRED SUPPLEMENTARY INFORMATION – POST-EMPLOYMENT BENEFITS JUNE 30, 2018

	2018
Total OPEB liability- 6/30/2017	\$ 14,772,566
Service Cost	800,599
Interest	537,135
Employer contributions	(713,797)
Assumption changes	(685,137)
Net change in total OPEB liability	(61,200)
Total OPEB liability - ending	\$ 14,711,366
Covered-employee payroll Total OPEB liability as a percentage of covered payroll	\$ 8,000,646
Total of 22 haomey as a percentage of covered payton	
Plan fiduciary net position as a percentage of the total OPEB liability	0%
Measurement date	6/30/2018

EL DORADO COUNTY FIRE PROTECTION DISTRICT BUDGETARY COMPARISON SCHEDULE - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2018

	Budgeted	Amounts		Variance with Final Budget Positive
REVENUES	Original	Final	Actual	(Negative)
Property taxes	\$ 8,835,422	\$ 8,835,422	\$ 9,009,194	\$ 173,772
Special assessments	493,940	493,940	534,563	40,623
Development fees	-	-	319,659	319,659
Plan check fees	50,000	50,000	69,295	19,295
Use of money and property	120,000	120,000	183,617	63,617
JPA administrative fee	80,000	80,000	80,000	-
Charges for services	585,514	585,514	517,936	(67,578)
Intergovernmental revenues	-	-	-	-
Reimbursements	459,965	459,965	1,027,897	567,932
Miscellaneous	24,000	24,000	11,708	(12,292)
Total revenues	10,648,841	10,648,841	11,753,869	1,105,028
EXPENDITURES				
Current:				
Salaries and benefits	8,707,130	8,707,130	8,669,100	38,030
Services and supplies	884,175	884,175	881,415	2,760
Capital outlay	443,500	443,500	151,155	292,345
Debt service:				
Principal	99,204	99,204	61,192	38,012
Interest	38,836	38,836	69,353	(30,517)
Total expenditures	\$ 10,172,845	\$ 10,172,845	9,832,215	\$ 340,630
Net changes in fund balances			\$ 1,921,654	

EL DORADO COUNTY FIRE PROTECTION DISTRICT REQUIRED SUPPLEMENTARY INFORMATION - PENSIONS JUNE 30, 2018

El Dorado County Fire Protection District – Schedule of the District's proportionate share of the Net Pension Liability:

Last 10 Fiscal years*:

	FY 2014	FY 2014 FY 2015		FY 2017	
District's proportion of the net pension liability	Varies by plan	.44645%	.43719%	.42674%	
District's proportionate share of the net pension liability	\$ 15,891,296	\$ 15,928,991	\$ 22,324,385	\$24,941,380	
District's covered employee payroll	6,243,562	5,534,769	5,534,769	5,884,210	
District's proportionate share of the net pension liability					
as a percentage of its covered-employee payroll	254.52%	287.79%	403.35%	423.87%	
Plan Fiduciary net position as a percentage of the total					
pension liability	79.49%	79.36%	73.49%	72.15%	
*Amounts presented above were determined as of 6/30.					
Additional years will be presented as they become					
available.					

CALPERS - Schedule of District contributions

Last 10 Fiscal Years*:

	FY 2014			FY 2015		FY 2016]	FY 2017
Actuarially determined contribution	\$	1,024,588	- 5	1,232,848	\$	961,121	\$	1,105,548
Total actual contributions	(1,024,588)		(1,232,848)		(961,121)		(1,105,548)
Contribution deficiency (excess)	\$	-	9	· -		\$ -	\$	=
District's covered-employee payroll	\$	6.243.562	\$	5.534.769	\$	5.534.769	\$	5.884.210
Contributions as a percentage of covered	Ψ	0,243,302	Ψ	3,334,707	Ψ	3,334,707	Ψ	3,004,210
employee payroll		16.41%		22.27%		17.37%		17.70%